

OFFICE OF ALCOHOLISM AND SUBSTANCE ABUSE SERVICES

MISSION

The Office of Alcoholism and Substance Abuse Services (OASAS) is responsible for licensing and evaluating service providers, and for implementing and advocating policies and programs for the prevention, early intervention, treatment, and recovery for chemical dependency and compulsive gambling. In conjunction with other State agencies, local governments, providers and communities, the Office works to ensure that a full range of necessary and cost-effective prevention and treatment services is available statewide.

ORGANIZATION AND STAFFING

The Office of Alcoholism and Substance Abuse Services is headed by a Commissioner, responsible for the development and management of the State's policy on chemical dependence and compulsive gambling. The Office exercises these responsibilities directly as a provider of treatment services through a statewide system of 13 Addiction Treatment Centers (ATCs), through the regulation and oversight of chemical dependence and compulsive gambling prevention and treatment services and as a conduit for Federal and State financial assistance. The Office also furthers State policy goals in areas that include criminal justice, health care and public assistance by coordinating chemical dependence resources and strategies in collaboration with other State agencies.

In 2006-07, OASAS will have a workforce of 963, of which nearly 60 percent provide an array of clinical treatment services through the ATCs.

FISCAL BACKGROUND AND BUDGET HIGHLIGHTS

The 2006-07 Executive Budget recommends \$592 million in State and other resources for OASAS to continue agency and community operations. This funding is supplemented by Federal and State resources budgeted in other State agencies, and by the contributions of local governments, voluntary agencies and other sources. Overall, the recommended budget is sufficient to ensure the full operation of the 13 State-operated ATCs, as well as the maintenance of health and safety standards in voluntary facilities.

OASAS will achieve administrative and other operational efficiencies in 2006-07 by developing and implementing Business Plans for both State Operations and Local Assistance that will generate savings as well as provide resources to reinvest in key program initiatives. 2006-07 activities include:

- Collaborating with the newly-created Office of the State Medicaid Inspector General in the area of Medicaid regulatory compliance and enforcement and saving a projected \$9 million in wasteful, inappropriate or unnecessary spending;
- Reducing funding to local chemical dependency prevention and treatment services providers, whose agency administration and overhead costs are higher than system-wide and regional averages, saving a projected \$1.3 million;
- Implementing initiatives to shift detoxification services from high cost over-utilized medically-managed to medically-supervised withdrawal services models, as appropriate; expanding other intensive case management initiatives to improve patient care and outcomes while reducing costs; coordinating and enhancing care for individuals with both mental illness and chemical dependence; continuing to implement a new residential treatment model for adolescents; and
- Maximizing non-General Fund revenue sources and effectively managing cash outlays to minimize State taxpayers support by implementing structural and procedural changes in business practices.

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As a result of these cost savings efforts, and in conjunction with other savings achieved by the Governor's recommendations, this Budget supports several new initiatives in the chemical dependence area. The recommendation includes \$4.1 million in funding to support partial-year funding of an annual cost-of-living adjustment (COLA) for three years tied to the Consumer Price Index for existing funded providers of chemical dependence and compulsive gambling services. Effective October 1, 2006, this COLA will be used by OASAS to enhance funding by nearly 2.5 percent for localities and not-for-profit providers to strengthen efforts to recruit and retain qualified direct care and clinical staff and respond to other inflationary pressures.

The Budget also provides \$2 million to support a new initiative, Veterans' Enhanced Treatment Services (VETS), to develop 50 residential treatment beds to provide a comprehensive range of services to meet the unique needs of veterans, primarily those returning home from fighting the War on Terror in Iraq and Afghanistan.

In 2006-07, recommendations also enable OASAS to work with other State and local service delivery systems to improve and better coordinate services. Specifically, \$5.3 million in combined funding has been provided to support a demonstration between OASAS and the Office of Children and Family Services to reduce the incidence of foster care placements by appropriately assessing and screening family members for alcohol and other drug use and by encouraging their entry into OASAS treatment programs. In addition, OASAS and the Division of Parole will collaborate using \$6 million in combined funding in a pilot initiative to forge effective societal re-entry linkages to chemical dependence treatment and such other support services as housing and employment, to reduce recidivism rates amongst those released from prison. Moreover, in conjunction with the New York City Department of Homeless Services, OASAS will use \$2.3 million in new resources to pilot the establishment of at least three medically-supervised outpatient detoxification units in the City's homeless shelters to ensure the chronically homeless enter long-term addiction treatment and find permanent housing and employment opportunities. In the area of co-occurring disorders involving New Yorkers with both a mental illness and a chemical dependence, OASAS will collaborate with OMH to utilize \$2 million in combined, new funding for a co-occurring disorder pilot program.

\$2 million in new funding will also strengthen OASAS' collaboration with institutions of higher education and communities to combat underage drinking through OASAS' nationally recognized "Underage Drinking — Not a Minor Problem" Campaign. Another \$2 million is provided to implement four pilot programs for an outpatient treatment alternative for youth at-risk of placement in the child welfare and/or juvenile justice systems.

The Budget also provides a total commitment of over \$24 million in bonded capital funds to develop a total of 108 non-profit-operated residential treatment beds to bolster capacity to meet the needs of two specialty populations — adolescents and women with children.

PROGRAM HIGHLIGHTS

Heading the largest chemical dependence service system in the nation, OASAS administers a comprehensive array of prevention and treatment services for New Yorkers. This is accomplished through a highly qualified network of State, local government and voluntary agencies and school districts. In accordance with Federal and State statute, OASAS licenses and regulates program providers, ensures that fiscal resources are appropriately spent, and assists local programs in providing the highest quality services.

Approximately 300,000 patients are served annually in New York State's licensed chemical dependence treatment and rehabilitation and compulsive gambling system, which consists of approximately 1,200 community-based programs. OASAS also provides funding to approximately 300 prevention providers who utilize science-based, outcome-oriented programs focusing on such risk factors as family conflict, permissive attitudes towards alcohol and substance abuse, and lack of commitment to school, which research shows are predictive of adolescent problem behaviors like alcohol and substance abuse, delinquency,

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teen pregnancy, school drop-out and violence. While reducing these risk factors, prevention programs also focus on nurturing healthy beliefs and clear standards within community and family, since combining both activities is crucial to reducing the prevalence of problem behaviors like alcohol and substance abuse.

ALL FUNDS APPROPRIATIONS (dollars)

Category	Available 2005-06	Appropriations Recommended 2006-07	Change	Reappropriations Recommended 2006-07
State Operations	77,634,000	81,912,000	4,278,000	4,695,000
Aid To Localities	413,326,000	432,949,000	19,623,000	152,927,000
Capital Projects	38,650,000	77,416,000	38,766,000	163,608,000
Total	<u>529,610,000</u>	<u>592,277,000</u>	<u>62,667,000</u>	<u>321,230,000</u>

ALL FUND TYPES PROJECTED LEVELS OF EMPLOYMENT BY PROGRAM FILLED ANNUAL SALARIED POSITIONS

Full-Time Equivalent Positions (FTE)

Program	2005-06 Estimated FTEs 03/31/06	2006-07 Estimated FTEs 03/31/07	FTE Change
Community Treatment Services Program			
Special Revenue Funds - Federal	0	2	2
Executive Direction			
General Fund	317	319	2
Special Revenue Funds - Federal	70	70	0
Special Revenue Funds - Other	12	12	0
Capital-Administration			
Capital Projects Funds - Other	8	8	0
Institutional Services			
General Fund	531	536	5
Special Revenue Funds - Federal	16	16	0
Total	<u>954</u>	<u>963</u>	<u>9</u>

STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

Fund Type	Available 2005-06	Recommended 2006-07	Change
General Fund	46,581,000	52,721,000	6,140,000
Special Revenue Funds - Federal	6,221,000	6,359,000	138,000
Special Revenue Funds - Other	24,832,000	22,832,000	(2,000,000)
Total	<u>77,634,000</u>	<u>81,912,000</u>	<u>4,278,000</u>

Adjustments:

Transfer(s) To

Medicaid Inspector General, Office of the

General Fund

100,000

Appropriated 2005-06

77,734,000

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STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

Program	Available 2005-06	Recommended 2006-07	Change
Executive Direction			
General Fund	21,956,000	23,509,000	1,553,000
Special Revenue Funds - Federal	5,021,000	5,159,000	138,000
Special Revenue Funds - Other	9,232,000	9,232,000	0
Institutional Services			
General Fund	24,625,000	29,212,000	4,587,000
Special Revenue Funds - Federal	1,200,000	1,200,000	0
Special Revenue Funds - Other	15,600,000	13,600,000	(2,000,000)
Total	<u>77,634,000</u>	<u>81,912,000</u>	<u>4,278,000</u>

STATE OPERATIONS - GENERAL AND OFFSET FUNDS SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES 2006-07 RECOMMENDED (dollars)

Program	Total		Personal Service Regular (Annual Salaried)	
	Amount	Change	Amount	Change
Executive Direction	22,363,000	349,000	22,183,000	349,000
Institutional Services	31,842,000	1,194,000	30,945,000	1,158,000
Total	<u>54,205,000</u>	<u>1,543,000</u>	<u>53,128,000</u>	<u>1,507,000</u>

Program	Temporary Service (Nonannual Salaried)		Holiday/Overtime Pay (Annual Salaried)	
	Amount	Change	Amount	Change
Executive Direction	112,000	0	68,000	0
Institutional Services	472,000	18,000	425,000	18,000
Total	<u>584,000</u>	<u>18,000</u>	<u>493,000</u>	<u>18,000</u>

STATE OPERATIONS - GENERAL AND OFFSET FUNDS SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED APPROPRIATIONS AND CHANGES 2006-07 RECOMMENDED (dollars)

Program	Total		Supplies and Materials	
	Amount	Change	Amount	Change
Executive Direction	9,046,000	1,204,000	600,000	98,000
Institutional Services	10,970,000	1,393,000	3,775,000	487,000
Total	<u>20,016,000</u>	<u>2,597,000</u>	<u>4,375,000</u>	<u>585,000</u>

Program	Travel		Contractual Services	
	Amount	Change	Amount	Change
Executive Direction	600,000	10,000	7,746,000	1,021,000
Institutional Services	283,000	24,000	6,488,000	820,000
Total	<u>883,000</u>	<u>34,000</u>	<u>14,234,000</u>	<u>1,841,000</u>

Program	Equipment	
	Amount	Change
Executive Direction	100,000	75,000
Institutional Services	424,000	62,000
Total	<u>524,000</u>	<u>137,000</u>

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STATE OPERATIONS - OTHER THAN GENERAL FUND AND OFFSET FUNDS SUMMARY OF APPROPRIATIONS AND CHANGES 2006-07 RECOMMENDED (dollars)

Program	Total		Personal Service	
	Amount	Change	Amount	Change
Executive Direction	6,491,000	138,000	3,351,000	(14,000)
Institutional Services	1,200,000	0	865,000	0
Total	<u>7,691,000</u>	<u>138,000</u>	<u>4,216,000</u>	<u>(14,000)</u>

Program	Nonpersonal Service		Maintenance Undistributed	
	Amount	Change	Amount	Change
Executive Direction	1,263,000	2,000	1,877,000	150,000
Institutional Services	335,000	0	0	0
Total	<u>1,598,000</u>	<u>2,000</u>	<u>1,877,000</u>	<u>150,000</u>

AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

Fund Type	Available 2005-06	Recommended 2006-07	Change
General Fund	261,475,000	286,595,000	25,120,000
Special Revenue Funds - Federal	145,311,000	138,314,000	(6,997,000)
Special Revenue Funds - Other	6,540,000	8,040,000	1,500,000
Total	<u>413,326,000</u>	<u>432,949,000</u>	<u>19,623,000</u>

AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

Program	Available 2005-06	Recommended 2006-07	Change
Community Treatment Services Program			
General Fund	211,575,000	231,437,000	19,862,000
Special Revenue Funds - Federal	102,185,000	98,523,000	(3,662,000)
Prevention and Program Support			
General Fund	49,900,000	55,158,000	5,258,000
Special Revenue Funds - Federal	43,126,000	39,791,000	(3,335,000)
Special Revenue Funds - Other	6,540,000	8,040,000	1,500,000
Total	<u>413,326,000</u>	<u>432,949,000</u>	<u>19,623,000</u>

CAPITAL PROJECTS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

Comprehensive Construction Program	Available 2005-06	Recommended 2006-07	Change	Reappropriations 2006-07
Design and Construction Supervision				
Capital Projects Fund	1,500,000	2,500,000	1,000,000	2,403,000
MH Capital Improvements - Authority Bonds	500,000	500,000	0	500,000
Administration				
Capital Projects Fund	1,140,000	1,170,000	30,000	0
Community Alcoholism and Substance Abuse Facilities				
Capital Projects Fund	5,310,000	4,810,000	(500,000)	20,776,000
MH Capital Improvements - Authority Bonds	26,250,000	59,386,000	33,136,000	121,347,000
Institutional Services Program				
Capital Projects Fund	500,000	500,000	0	2,713,000
MH Capital Improvements - Authority Bonds	2,700,000	7,800,000	5,100,000	15,869,000
Non-Bondable				
Capital Projects Fund	750,000	750,000	0	0
Total	<u>38,650,000</u>	<u>77,416,000</u>	<u>38,766,000</u>	<u>163,608,000</u>